

DEPARTMENT OF THE NAVY

BUREAU OF MEDICINE AND SURGERY 2300 E STREET NW WASHINGTON DC 20372-5300

IN REPLY REFER TO BUMEDINST 6010.21 BUMED-36 29 Oct 96

BUMED INSTRUCTION 6010.21

Chief, Bureau of Medicine and Surgery From:

Subj: Risk Management Program

Ref:

- DoD Directive 6025.13 of 20 Jul 95 (NOTAL)
- (b) BUMEDINST 6010.17A
- (c) BUMEDINST 6010.13
- (d) Joint Commission on Accreditation of Healthcare Organizations (JCAHO) Accreditation Manual for Hospitals, current edition
- (e) JCAHO Accreditation Manual for Ambulatory Care, current edition
- (f) JCAHO Accreditation Manual for Home Care, current edition
- JAG Manual (g)
- (h) OPNAVINST 3100.6F (NOTAL)
- (i) OPNAVINST 5102.1C
- Title 10, United States Code, section 1102 (NOTAL) (j)
- Title 5, United States Code, section 552 (NOTAL) (k)
- (1) SECNAVINST 5214.2B

Encl:

- (1) Glossary of Useful Terms
- (2) Guidelines for Health Care Investigations
- (3) Case Abstract for Medical Malpractice Claim, DD 2526
- (4) Reporting Requirements(5) Risk Management References
- (6) Risk Management Resources
- (7) Confidentiality Requirements
- To establish policy and assign responsibility for 1. Purpose. organizational risk management (RM) activities. To define minimal requirements for both proactive and reactive responses for RM Programs in naval medical and dental treatment facilities (MTFs and DTFs) per references (a) through (k).
- 2. Background. The Chief of Naval Operations and the Commandant of the Marine Corps are committed to continuously improving the quality of medical and dental care provided to Department of the Navy beneficiaries. Since the perceived malpractice crisis began in the 1970's, naval MTFs and DTFs have embraced the principles and practices of RM, however, each facility created its own policies and procedures. Some RM policy was incorporated into the Quality Assurance Program established in 1984. left the MTFs and DTFs without a Navy-wide standard. With the advent of managed care and the increased use of ambulatory surgery and home health care, the Navy's RM Program shall be standardized as much as possible and shall keep abreast of the changing legal atmosphere so quality of care is maintained and

the potential for significant loss of tangible and intangible assets kept to a minimum. Strong RM Programs prove costeffective, reduce malpractice claims, decrease patient complaints, and provide an atmosphere conducive to safe, effective patient care. This instruction outlines basic component activities and functions key to a successful RM Program, and encourages innovative local efforts to document the effectiveness of a facility-wide RM Program. Additional information is provided in enclosures (1) through (6).

- 3. <u>Policy</u>. All active duty, Reserve, and civilian medical and dental personnel shall participate in ongoing measurement activities designed to identify, analyze, evaluate, and control risk.
- a. MTFs and DTFs shall implement a systematic, organization-wide, and collaborative RM Program. The RM Program shall incorporate applicable elements shown in references (a) through (i) and in this instruction.
- b. Individuals designated as RM Program managers shall be afforded educational opportunities commensurate with their responsibilities; at a minimum 12 classroom hours of RM continuing education per year. Full RM certification is strongly encouraged through the American Society for Health Care Risk Management or local colleges and universities. Education may be inservice military or outservice civilian-sponsored. RM education for key program managers shall be sufficient in scope and frequency to enable effective program oversight. Since risk detection and risk control is everyone's responsibility, all health care providers are encouraged to seek RM education.
- c. Use information derived through analysis of RM data and other quality management activities for measurement, assessment, and improvement of key processes and systems to reduce risk.
- d. Information derived through the RM process shall be used to tailor facility inservice education programs.
- e. Any comprehensive RM system supports an improved delivery of preventive services in the clinical setting. Commonly referred to as wellness programs, these services are designed to inform individuals about healthy lifestyles and direct them to services and facilities that encourage these behaviors. RM shall support these activities as well as be aware of the potential risks involved.
- f. Maintain command RM Program-related documentation in a secure location for 3 years before disposal. Maintain RM documents related to any investigations generated per reference (g) in a secure location at the local command for 2 years or as long as needed.

4. RM Program Components

- a. An effective RM Program covers all aspects of facility operation. To implement the program requires the cooperation of the entire staff; including medical, dental, nursing, administrative staff, and all department heads. The goal of a proactive RM Program is to identify problems before an injury or loss occurs and take action to prevent or minimize its effects. To accomplish this goal means establishing early warning systems, targeting clinical areas or practices that present the greatest exposure to liability, and implementing preventive action plans to minimize the risk associated with these activities.
- b. RM is a valuable resource to preserve the assets of the institution, reduce preventable injuries (reduce special cause variation), and minimize or mitigate the severity of claims, while contributing to the organization's mission of providing quality care to patients.
- c. Although to actually implement an RM Program is dependent on the unique characteristics of the individual MTF and DTF, there are essential components required for an effective program. These components include:
- (1) Senior administration and executive committee of the medical staff (ECOMS) and executive committee of the dental staff (ECODS) commitment and support, evidenced through appropriation of sufficient resources to manage RM activities. Effective RM Programs have proven to save three to four times their actual cost and in some cases significantly more.
- (2) Designating a risk manager (and RM staff as appropriate) to coordinate all aspects of the program and to communicate loss prevention activities to key administrative personnel. As a vital component of the program, the risk manager shall:
- (a) Be a part of the administrative management team and have direct access or report directly to the commanding officer (CO) or commander or the executive officer (XO) or deputy commander.
- (b) Have access to all facility and professional staff data.
- (c) Be knowledgeable about facility operations, including clinical practice, legal issues, accreditation standards, Federal rules and regulations, and possess good oral communication and writing skills.
- (3) Support of the professional staff and their participation in reporting unexpected adverse outcomes or any event that may result in a claim.

- (4) Integration with quality management and sharing of information and findings from measurement and assessment activities on the quality of patient care and services.
- (5) Establishing a formal system of quality control to identify and reduce special cause variation (sentinel events, adverse events, unexpected outcomes, or potential risks), using valid measurement tools such as fault tree analysis (FTA) and failure mode effect analysis (FMEA). Using information input from utilization management, safety, infection control, attorney requests for medical records, patient complaints, and internal customer complaints in the analysis.
 - (6) Prioritizing the concern for potential loss factors.
- (7) Investigating all serious unanticipated or unexpected outcomes resulting in patient, staff, or visitor injury, directed at identifying and eliminating the causes of the system failure.
- (8) Analyzing prospective and retrospective risk exposures for trends or patterns.
- (9) Educating every member of the organization to practice and promote awareness of RM and liability control.
- (10) Reviewing new contracts, ventures, programs, services, and technology to address any RM implications associated with these activities.
- (11) Scheduling meetings with established professional staff and facility committees for the receipt and review of RM information or direct membership in these committees.

5. RM Program Requirements

- a. The program is guided by a written plan. The plan includes at a minimum:
- (1) Program objectives which reflect the MTF or DTF philosophy.
 - (2) Organization and responsibilities.
- (3) A designated risk manager who reports directly to the CO or XO.
 - (4) A preventive action plan (quality planning).
 - (5) A surveillance action plan (quality assurance).
 - (6) A corrective action plan (quality improvement).

- (7) Methods for obtaining information regarding potential claims, sentinel events, Manual of the Judge Advocate General (JAGMAN) investigations (litigation reports and command investigations), malpractice claims, peer review of serious deviations from the standard of care, patient complaints, safety violations, attorney requests for medical records, and congressional inquiries as a basis for corrective and preventive action plans.
- (8) Identifying the information flow processes to maintain quality of care services and prevention of potential problems.
- (9) Annual review of program effectiveness with recommendations and revisions where needed.
- (10) Electronic means of data retrieval and storage that can be used to track RM trends, disseminate lessons learned, evaluate potential risk, improve patient satisfaction, and analyze paid closed claims.
- (11) Written RM reports to the CO or commander at least twice per year.

b. RM Education

- (1) Include RM information in orientation programs for:
 - (a) New employees.
 - (b) New residents and interns.
 - (c) New medical and dental staff appointees.
- (2) Risk manager to conduct inservice education and continuing education programs on RM topics at least 4 hours in the classroom annually.
 - c. Risk managers shall have e-mail and internet capability.

6. Responsibilities

a. Chief, Bureau of Medicine and Surgery (BUMED)

- (1) Interprets Department of Defense (DoD), Secretary of the Navy, and Chief of Naval Operations policies and provides guidance for Navy-wide RM Program implementation.
- (2) Monitors implementation and coordination of medical and dental RM Programs in fixed (shore-based with permanent

structures) MTFs and DTFs by the Medical Inspector General oversight and naval healthcare support office (HLTHCARE SUPPO) assistance visits as requested or required.

- (3) Provides RM consultation, educational support, and RM-related information to Navy MTFs and DTFs.
- (4) Reviews sentinel events and malpractice RM data reported centrally by MTFs and DTFs. Uses data abstracted from every malpractice claim for central reporting to the Assistant Secretary of Defense for Health Affairs (ASD(HA)). MED-361 will use enclosure (3), and the Centralized Credentials and Quality Assurance System (CCQAS) to report paid, closed malpractice claims to ASD(HA).
- (5) Serves as liaison with the Deputy Assistant Judge Advocate General (claims and tort litigation) and ensures the completion and accuracy of DD 2526 per enclosure (3).
 - (6) Maintains an RM database.

b. Officers in Charge (OIC) of HLTHCARE SUPPOS

- (1) Provide technical support and assistance for RM related issues, by request, to naval medical and dental activities.
- (2) Provide educational support to the field incorporating RM in at least one regional seminar annually.
- c. <u>COs</u>, <u>OICs</u>, <u>and Senior Medical and Dental Department</u>
 Representatives of Treatment Facilities
- (1) Implement an effective, flexible, integrated, and comprehensive RM Program, guided by a written plan.
- (2) Include cases involving serious injury or prolonged disability, regardless of whether the patient is in active duty or civilian status, in MTF or DTF databases for analysis and report to MED-361 using enclosure (4) format.

7. Reporting Requirements. MTFs and DTFs

a. Per reference (g), MTFs and DTFs shall provide two copies of all health care incidents whether command investigations or litigation reports in which the adequacy of medical care is an issue or involve significant potential claims, permanent disability, or death to the Chief, Bureau of Medicine and Surgery (MED-36) along with a case summary using DD 2526. The DD 2526 shall be completed by the facility risk manager and go with every

investigation forwarded to MED-36. DD 2526 is an automated form and may be submitted electronically. In the future each risk manager shall enter the data directly into the CCQAS.

- b. Submit special interest items on request.
- c. Submit unit situation reports per reference (h), chapter 2, section XI for major sentinel events or events likely to cause immediate local or national media coverage.
- 8. <u>Confidentiality</u>. Quality assurance documents and records created per this instruction are medical QA materials within the meaning of reference (j) and are, therefore, exempt from the requirements of the Freedom of Information Act, reference (k). Confidentiality requirements are more detailed in enclosure (7).
- 9. Form. DD 2526 (OCT 92), Case Abstract for Malpractice Claims is provided as enclosure (3).
- 10. Report Exemption. The reporting requirements included in this instruction are exempt from reports control by reference (1), part IV, paragraph G8.

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GLOSSARY OF USEFUL TERMS

- 1. Adverse Events. Adverse events include unexpected deaths; patient, staff, or visitor injury resulting in disability, misdiagnosis, or serious illness in which the adequacy of medical care is reasonably in question or patient, visitor, or staff dissatisfaction is of such magnitude that it could raise the potential for a claim, congressional interest, or jeopardize the public image of the Navy.
- 2. <u>Brain Death</u>. A determination of death following accepted medical standards. The uniform determination of death has been codified in the laws of most States as follows: Only an individual who has sustained either irreversible cessation of circulatory and respiratory functions or irreversible cessation of all functions of the entire brain, including the brain stem, is considered dead.
- 3. <u>Capitation Risk</u>. Capitation is a health care reimbursement methodology in which a payer and a provider negotiate a set amount per patient, per month for a defined set of services. The risk is the cost of individual catastrophic medical claims exceeding the total negotiated reimbursement or the aggregate of provider expenses exceeding the annual reimbursement. This type of risk is sometimes confused with pure static risk or medical malpractice risk.
- 4. Chain of Custody and Chain of Evidence. A rule of evidence in a legal proceeding requiring custody of a piece of evidence, such as a piece of malfunctioning equipment alleged to have caused an injury, be continuously documented from the time of the incident until its introduction into evidence. The chain of custody includes identification of each custodian and each transfer of custody.
- 5. <u>Claim</u>. In health care, a patient's demand for payment for injury, or lost or damaged property that resulted from alleged negligence of the facility, the physician or dentist, or the employees or agents of either.
- 6. <u>Claims Management</u>. This is a risk management function. The person who performs this function gets reports of professional and general liability claims against the institution, its employees, and agents, and manages them to conclusion. In the Navy, this is done by the Office of the Judge Advocate General (OJAG-35).
- 7. <u>Closed Claims Survey</u>. This is a method used to determine trends in professional liability by keeping track of significant information from claims as they are closed. Examples of significant events to be trended include the allegation brought

by the claimant, the amount of payment required to close the claim, the amount of expense incurred in managing the claim, and who was named in the claim.

- 8. <u>Consequential Loss</u>. This is a loss not directly caused by damage to property, but arises as a result of damage, as in the case of food spoilage from refrigeration failure resulting from fire damage to the refrigerator.
- 9. <u>Contract</u>. An agreement by two or more parties to assume obligations, not otherwise required of them, for consideration that is enforceable in a court of law. Contracts may be written, oral, or implied.
- 10. <u>Credentialing and Privileging</u>. This is a process undertaken by an MTF or DTF CO or commander, on the recommendation of the medical staff, to review the qualifications of applicants for appointment to the medical or dental staff, to those seeking reappointment, and to define their scope of practice and the procedures they may perform in the institution.
- 11. Damages. Monetary compensation for an injury.
- 12. <u>Deep Pocket</u>. "Deep Pocket" is a colloquial term for an organization, corporation, or sometimes an individual perceived to have sufficient assets to pay a loss and so is worth bringing into lawsuit to ensure a larger pool of money to pay damages.
- 13. <u>Deposition</u>. This is testimony taken during discovery by either party of the other party or of witnesses. The testimony is taken orally under oath outside the courtroom, and a word-forword record is made.
- 14. <u>Discovery</u>. Techniques used by the parties to a lawsuit to gather information that is in the jurisdiction and control of the other party. Common discovery techniques include requests for the production of documents, depositions, and interrogatories.
- 15. <u>Diagnosis-Related Groups (DRGs)</u>. The Health Care Financing Administration, which administers the Medicare Program, has developed 467 groups of diagnosis of illnesses upon which it bases its payments to hospitals for care of Medicare patients.
- 16. Fault Tree Analysis (FTA) is a diagrammatic approach to evaluate the components of a system and its interrelationships to evaluate and identify the possible causes of specified failures in the system.
- 17. Failure Mode Effect Analysis (FMEA) is the method used to minimize the likelihood of failure in a system. It focuses on

identifying the origins of process or product failure and taking preventive action based on this analysis. The purpose of FMEA is to:

- a. Analyze the probable causes of product or process failure.
- b. Determine and quantify the effect failure will have on the customer.
- c. Identify the part of the process responsible for the failure.
- d. Identify the variable to focus on for detection and prevention.
- 18. Generic Occurrence Screening. This is the screening of patient records for defined adverse clinical and sentinel events.
- 19. <u>Hold Harmless</u>. This clause is frequently inserted in contracts between buyers and sellers of products or services by which party A to the contract requires party B to assume the costs of claims when both are sued by party C, who is not a party to the contract, but claims injury as a result of the products or service.
- 20. <u>Implied Consent</u>. Consent to health care diagnosis or treatment manifested by action or by silence that raises the presumption that an authorization is given. For example, a patient who attends a mass immunization clinic gives the implied consent to inoculations being administered at the site. Also, in a life-threatening emergency, the law implies consent to such reasonable treatment as is deemed medically necessary.
- 21. <u>Incident</u>. This is generally accepted by most risk managers to mean any happening not consistent with the routine operation of the facility or routine care of a particular patient.
- 22. <u>Incident Reporting</u>. This system is used in health care institutions by employees to report any occurrence outside the routine so information can be used for loss prevention and claims management activities. A standard form is used for reporting incidents.
- 23. <u>Indemnity</u>. To agree to reimburse another for an actual loss sustained. Bonds and some insurance policies provide for indemnification of the insured in consideration for the premium charged.
- 24. <u>Informed Consent</u>. This is a patient's agreement to a particular course of treatment based upon disclosure by the physician (or other provider who has the legal duty to seek consent before providing treatment) of the relevant facts.

- 25. <u>Loss Prevention</u>. This is a risk management function. The person who performs this function identifies the risk or loss throughout the institution and implements systems to prevent or minimize the risk or loss.
- 26. <u>Malpractice</u>. The failure of one providing professional services, such as a lawyer, doctor, or accountant, to exercise that degree of skill that would be exercised by the average, prudent member of that profession, with the result that the person seeking the service has suffered an injury or loss.
- 27. <u>Negligence</u>. Failure to use that degree of care that a reasonable prudent person would use under similar circumstances. Negligence may be instituted by acts of either omission or commission, or both.
- 28. <u>Negligent Hiring</u>. This is a legal theory under which an employer may be held liable for the wrongful acts of its employee, if the employer failed to discover facts about the employee that were available to the employer and would have predicted the wrongful act.
- 29. Occurrence Screening. This is the screening of patient records for defined adverse clinical events, including such occurrences as adverse drug reactions, unplanned transfers to critical care units, or return to the emergency department within a specified number of days for the same illness or injury.
- 30. <u>Peer Review</u>. This is the process by which the diagnosis, care, and treatment of patients is reviewed and evaluated for purposes of employment, appointment, reappointment, privileging, or corrective action.
- 31. <u>Privilege</u>. This is the protection from being required to disclose information. The most commonly held privileges include the patient-physician privilege. The laws of each State define the privileges held in that State and who may hold them.
- 32. <u>Proactive Risk Management</u>. Identifying problems before an injury or loss occurs and taking action to prevent its effect by:
- a. Developing and implementing early warning systems, i.e., facility-wide adverse occurrence and sentinel event reporting.
- b. Targeting, for increased monitoring, clinical practice areas which present the greatest exposure to liability, i.e., emergency room, obstetrics/gynecology, and anesthesia departments.
- c. Developing and implementing a preventive action plan to minimize risks associated with high-risk, high-liability activities, i.e., having pathology slides involving a suspicious diagnosis reviewed by a second pathologist.

- 33. <u>Quality Assurance</u>. Activities employed to provide confidence that a product or service will satisfy design specification. Within an organization, quality assurance provides confidence to management that the product or service will be fit for use by the customer.
- 34. <u>Ouality Control</u>. This is the routine monitoring of a process to detect out-of-control conditions and remove the source.
- 35. Quality Improvement. A structured activity to introduce fundamental changes to achieve higher levels of performance. It represents the introduction of beneficial change. Quality improvement is changing the status-quo.
- 36. Quality Planning. This is an organizational process involving a series of universal steps:
 - a. Identifying the customers.
 - b. Determining the needs and expectations of customers.
- c. Developing product and process features which respond to customer's needs.
- d. Developing processes which are consistently able to produce those product and process features.
 - e. Implementing the resulting plans.
- 37. Reactive RM. The identification of problems after a loss or injury has occurred and taking action to minimize its effect by:
- a. Investigating serious unanticipated adverse outcomes resulting in patient, staff, or visitor injury.
- b. Analyzing risk exposures for trends or patterns, and identifying opportunities for process, system, or performance improvement.
- c. Developing and implementing a corrective action plan, i.e., the initialing, by a provider, of laboratory chits before placement in the medical record after overlooked laboratory results caused injury to a patient.
- 38. <u>Risk Acceptance</u>. The decision not to transfer an identified risk, but instead to assume its financial consequences.
- 39. <u>Risk Analysis</u>. The process used by the person or persons assigned RM functions to determine the potential severity of the loss from an identified risk, the probability the loss happened, and alternatives for dealing with the risk.

- 40. <u>Risk Avoidance</u>. The decision not to undertake a particular activity because the risk associated with the activity is unacceptable.
- 41. <u>Risk Identification</u>. The process used by the person or persons assigned RM functions to identify situations, policies, or practices that could result in financial loss to the institution.
- 42. Risk Management. Investigation and analysis of the frequency of causes of adverse incidents that injure patients, visitors, and staff and the development of measures to minimize risk, and re-engineer systems to protect the financial sovereignty of the Navy against the consequences of pure static risk and the costs of risks.
- 43. <u>Risk Reduction</u>. A loss control strategy by which a risk is identified and steps are taken to minimize its financial impact or the frequency of its occurrence.
- 44. <u>Risk Transfer</u>. The procedure of shifting risk of loss to another party who agrees to accept it. Examples of risk transfers are insurance, warranties, and "hold harmless" agreements.
- 45. Risk Treatment. The range of choices available to handle an identified risk to the person or persons assigned RM functions.
- 46. <u>Scope of Practice</u>. In the health professions, the professional activities a health professional is authorized to perform under the laws of the State in which the health professional is licensed.
- 47. <u>Sentinel Event</u>. This is an occurrence that, when noted, requires intensive assessment. The assessment process begins when undesirable variation in performance may have occurred or is occurring. Such intensive assessments are initiated by important single events and by absolute levels, patterns, or trends that significantly and undesirably vary from those expected, based on appropriate statistical analysis. These assessments are also initiated when the organization's performance significantly and undesirably varies from recognized standards, and from other organizations, or when the organization wishes to improve already good performance.
- 48. Special Cause Variation. This is a source of variation in the performance or output of a process that is unpredictable and not due to causes as the system normally operates. A special cause is indicated on a control chart by a measurement that falls outside the control limits.

- 49. <u>Standard of Care</u>. In a legal proceeding, the standard against which the defendant's conduct is measured. The defendant is expected to act as an ordinary, prudent person with similar training and skill would have acted in a similar situation. If the defendant's conduct falls below this standard, the defendant may be determined to have acted negligently.
- 50. <u>Utilization Review</u>. A function performed in health care situations to ascertain the number of days the patients are hospitalized is appropriate to the severity of their illness and the resources used in their care are appropriate.
- 51. <u>Vicarious Liability</u>. Legal responsibility for the acts of someone else. For example, the hospital may be found vicariously liable for the acts of its employees.
- 52. Work Product Doctrine. This is a doctrine whereby material prepared by an attorney in the anticipation of litigation may be protected from discovery. The work product doctrine applies to the notes, statements of witnesses, private memoranda, and mental impressions formed by the attorney.

GUIDELINES FOR HEALTH CARE INVESTIGATIONS

- The Navy's RM Program deals with many 1. Introduction. different inquiries, reports, and investigations on medical incidents. The most common are investigations convened per chapter II of the JAGMAN. Other inquiries involve Navy Inspector General reports, assessments of a provider's care convened under the Navy's adverse privileging program and investigations convened under the Uniform Code of Military Justice for disciplinary purposes. The following guide references JAGMAN sections to assist the risk manager in the scope and location of commonly-encountered issues concerning health care investigations. Questions concerning whether an investigation should be convened, what type of investigation should be conducted, and other matters should be directed to the command's legal office. If questions persist, the judge advocate providing legal support to the command should contact MED-36 for resolution.
- a. <u>Preliminary Inquiry (0204)</u>. The most informal method of assessing an incident, a preliminary inquiry can be convened orally or in writing. Usually designed only to quickly assess whether an additional, more formal investigation is required, there is no prescribed format for conducting or presenting the results of a preliminary inquiry. Common medical examples include obtaining background information to assist in responding to a patient contact complaint or a congressional inquiry when the surrounding circumstances do not indicate any further investigation is warranted.
- b. Health Care Investigations (0252). A report of a medical incident may be either a command or litigation-report investigation. The section sets out the types of adverse patient outcomes or allegations that require a command to convene an investigation. In general, an investigation is required when death or serious injury occurs and the adequacy of medical care provided by Government employees or in an MTF or DTF is reasonably an issue, even if a claim has not been filed or is unlikely. Examples when an investigation is required include:
 - (1) Deaths (including suicides).
- (2) Unanticipated treatment complications resulting in total or partial sensory, limb, or organ loss or impairment.
 - (3) HIV or hepatitis-contaminated blood transfusions.
 - (4) Procedures performed on the wrong limb or body part.
- (5) Nonemergent medical procedures performed that exceed the scope of a provider's designated privileges.

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- c. <u>Command Investigation (0209)</u>. Reports to superiors in the chain of command into specific types of incidents, using a standardized format to gather, analyze, and record evidence. Note submission of DD 2526 to BUMED is required.
- d. <u>Litigation-Report Investigations (0210)</u>. Reports convened at the direction and under the control of a judge advocate when a claim or litigation has been filed or is reasonably anticipated in which the U.S. Government needs information to defend its interests. The control and format of litigation-report investigations are significantly different from command investigations. For example, witness statements and medical reviews will not be signed, and opinions and recommendations will not be provided, unless requested by the supervising judge advocate. Note submission of DD 2526 to BUMED is required.
- 2. Routing. JAGMAN routing of the original investigation depends on whether it is a command or litigation-report investigation. Command investigations are forwarded to the General Courts-Martial Convening Authority (GCMA) after endorsement. Following endorsement, litigation-report investigations are forwarded to the OJAG via the staff judge advocate of the GCMA. Specific guidance on JAGMAN routing is usually promulgated by Commander in Chief, U.S. Atlantic Fleet; Commander in Chief, U.S. Pacific Fleet; or Chief, Naval Education and Training as appropriate for the MTF or DTF. Forward copies of all health care investigations to Chief, Bureau of Medicine and Surgery (MED-36) and Navy Inspector General, following the command's initial endorsement.
- 3. Specialty Assistance. Commands and investigating officers may solicit and seek additional medical specialty help as needed from within Department of the Navy sources. Assistance in cases where a command lacks sufficient expertise to adequately investigate an incident may be arranged on a temporary additional duty basis with other Navy MTFs and DTFs in exceptional cases. MED-36 may be contacted for further assistance if the command is unable to investigate an incident due to the specialized nature of the issues or personnel whose care is under review.

CASE ABSTRACT FOR MALPRACTICE CLAIMS INSTRUCTION SHEET FOR DD 2526

- 1. Cognizant treatment facilities will submit DD 2526 to BUMED concurrently with the completion of a "Litigation Report" or "Command Investigation."
- a. Cognizant treatment facilities must complete sections 1, 2, leave the Report Control Symbol block blank, 3a or b, 4 (these are the dates covered by the investigation), 5 only if known, 7a, 7b, 8a through 8f (the primary physician), (additional physicians can be placed in block 19), 9, 10, 11, 12, 13a (type a short summary of the harm, if any, suffered by the patient), 15a through 15d, and 19.
- (1) List the diagnoses, procedures, and International Classification of Diseases, Ninth Edition Clinical Modification (ICD9-CM) codes from the health care record in sections 11 and 12. In the event of ambulatory care where ICD9-CM codes are not available, list the most applicable diagnoses and procedures found in the health care record.
- (2) List the allegations of a claim that are provided by the claimant or the claimant's attorney in section 13a, if you know it, otherwise a short summary of the case will suffice.
- (3) Indicate the professional review findings on the standard of care in section 15. If standards were not met, indicate in item 15b(2). If a practitioner or provider is identified in the peer review process as a causative agent to the event, then identify the practitioner or provider in section 8a through 8c. If no practitioner or provider is identified as the causative agent, then identify the primary practitioner (attending staff) responsible for the care of the patient. The ECOMS or ECODS, as appropriate, is the body responsible and accountable for practitioner peer review.
- b. If a new or additional claim is submitted for an event previously reported, so indicate in section 3 of DD 2526 and resubmit to MED-361. This requirement for resubmission of DD 2526 applies to all change of information based on appeal, additional peer review, or administrative action.
- c. Commanding officers or reporting facilities shall ensure the ECOMS or ECODS provide the required professional review required by section 15.
- 3. MED-361 will maintain all information contained in the DD 2526 in a computerized RM database and periodically perform RM and quality of care analyses to applicable treatment facilities.

CASE ABSTRACT FOR MALPRACTICE CLAIMS					1. DATE OF REPORT (YYMMDD)		2. CLAIMANT LAST NA	ME REPORT CONTROL SYMBOL			
3.T	YPE OF REPORT	(X one)		-			4. DATES OF ACT(S) C	OR OMISSION(S) (YYMMDD)			
	a. INITIAL c. REVISION T	O ACTION			TION OR ADDITIC	N	-b. ENDING DATE				
5.	DATE CLAIM F	ILED 6. DAT	E OF JUD	GMENT OR	7. MEDICAL T	REATMEN	IT FACILITY				
	(YYMMDD)	SETT	LEMENT	(YYMMDD)							
	PROVIDER INFO										
a.	NAME (Last, F	irst, Middle Init	ial, Suffix	t)		b. SSN		c. DATE OF BIRTH (YYMMDD)			
		William I									
d. ∣	NAME OF PRO	FESSIONAL SCH	OOL ATT	ENDED	e. DATE GRADUATED (YYMMDD)			f. SPECIALTY CODE			
g. 9	STATUS (X one)										
Ė	(1) Army	(3) Air Fo	rce	(5) Civilian	GS	(7)	Partnership External	(9) Non-Personal			
	(2) Navy	(4) PHS		(6) Partner	ship Internal	(8)	Personal Services Contra	ct Services Contract			
h.	SOURCE OF AC	CESSION (X all	that app	oly)							
(1)	Military					(2) Civili	an				
	(a) Volunteer			(d) Nationa	ll Guard	(a)	Civil Service	(d) Foreign National (Local Hire)			
<u> </u>		rces Health Pro		(e) Reserve		├ ── ' ''	Contracted	(e) Other (Specify)			
<u> </u>	_	l Scholarship Pro		(f) Other (Specify)	(c)	Consultant				
	J	d Services Univ ealth Sciences	er-								
i.	LICENSING INF	ORMATION	·								
	(1) State of Lic	ense		(2) License N	lumber	(1) S	tate of License	(2) License Number			
9.	TYPE OF PROV	IDER AND SPE	CIALTY (I	1	NSURE) (X all t						
	PHYSICIAN DE			M.D. (010)			.O. (020)				
(1)	Highest Level (a) Board Co	of Specializatio ertified	on	(b) Reside	ncy Completed	(c)	In Residency (015/025)	(d) No Residency			
(-)					dicine (Cont.)		Otorhinolaryngology	(t) Surgery, General (Cont.)			
	(a) In Trainin	•			ious Disease	-	Orthopedics	(t.d) Oncology			
<u> </u>	(b) General Practice (GMO)			(h.d) Neph			Pathology	(t.e) Pediatric			
	(c) Anesthesiology			(h.e) Pulmo	•	1 ' '	Pediatrics	(t.f) Peripheral Vascular			
	(d) Aviation Medicine			(h.f) Rheur			Physical Medicine	(t.g) Plastic			
<u> </u>	(e) Dermatology				al Medicine	-	Preventive Medicine	(u) Underseas Medicine (v) Urology			
\vdash	(f) Emergency Medicine			-	y/Immunology	\mathbf{H}	Psychiatry Radiology	(w) Intensivist			
-	(g) Family Practice (h) Internal Medicine			(h.i) Cardio (h.j) Endoo			Surgery, General	(x) Neonatologist			
lacksquare	<u> </u>	stroenterology	(i)	Neurology	. mology		(t.a) Cardio-Thoracic	(y) Other (Specify)			
		matology-		Obstetrics/G	necology	<u> </u>	(t.b) Colon-Rectal				
		ncology		Ophthalmol	· • • • • • • • • • • • • • • • • • • •						
(3)	Board Certifica			····	3,	<u></u>	1	hall and the state of the state			
b.	DENTIST			DENTIST ()30)	_					
(1)	Highest Level	of Specializatio	on	_			ary Specialty				
L	(a) Board Cer	tified		(c) In Resid	' -	-	General Dental Officer	(c) Other <i>(Specify)</i>			
<u> </u>	(b) Residency			(d) No Res	dency	(b)	Oral Surgeon				
(3)	Board Certifica	ation(s)									
C.	OTHER PROVID	DERS		OTHER PRO	VIDERS						
	Audiologist (400)		Nurse Anes	thetist (110)		tometrist (636)	Registered Nurse (100)			
	Clinical Dietic			Nurse Midv			ysical Therapist (430)	Emergency Medical			
	Clinical Pharr			⊣	titioner (130)		ysician Assistant (642)	Technician			
	Clinical Psych	•		- 4	al Therapist		diatrist (350)	Other (Specify)			
ı	Clinical Socia	l Worker (300)		(410)		Spe	eech Pathologist (450)				

10. PATIENT DEMOGRAPHICS													
a. NAME (Last, First, Mido	lle Initial)	b. SEX (X one)							c. AGE				
	(1) Male			(2) Female		(3) Unknown		·					
d. STATUS (X and complet	e as applicable)		-						e. SSN C	OF SPONSOR			
(1) Dependent of Activ	e Duty	(3) Retire	ed Member		(5) Active Dut	y							
(2) Dependent of Retire	(4) Civilia	an Emergency		(6) Other (Spe	cify)								
11. DIAGNOSES	ICD9	-CM CODE	12. F	ROCEDURES				IC	D9-CM CODE				
a. (Primary)				a (Principle)								
a. (i iiiiaiy)				<u> </u>									
				1.									
b.				b.									
c.				c.				ļ					
				<u> </u>									
13. PATIENT ALLEGATION(S) OF NEGLIGENT CARE 2. DESCRIPTION OF THE ACTS OR OMISSIONS AND INJURIES LIPON WHICH THE ACTION OR CLAIM WAS RASED (Limit to 300)													
a. DESCRIPTION OF THE ACTS OR OMISSIONS AND INJURIES UPON WHICH THE ACTION OR CLAIM WAS BASED (Limit to 300 characters.)													
characters.)													
b. ACT OR OMISSION COD	E(S) (Refer to tabl	e on Page	e 4)					c. CL	INICAL SE	RVICE CODE			
	Act or Omission Co			(2) Ad	ditional Act or	r Omi	ission Code			(1) Primary			
	al Act or Omission						(2) Secondary						
(5) Addition	al Act or Omission	Code		(6) Additional Act or Omission Code					(3) Tertiary				
d. DESCRIPTION OF FINDIN	IGS ON WHICH TH	E ACTION	OR CLAIM WA	S PAII)				·				
										-			
14. MALPRACTICE CLAIM N	· · · · · · · · · · · · · · · · · · ·	. 0000	ACE AU ISSUED			1.	AD ILIDICATI	/r	J DAT	OF BAYRATAIT			
a. AMOUNT CLAIMED	b. ADJUDICATIVE	BODY C	AZE NOMBEK				ADJUDICATIV BODY NAME			OF PAYMENT			
1								ļ	(, , , ,				
e. OUTCOME (X one)			ied: Statute of	Limita	ntions	- -	Litigated: De			iff			
(1) Administratively Se	<u> </u>	(4) Denied: FERES				(7) Litigated: Decision for U.S.							
(2) Denied: Dismissed b	(5) Denied: Not a Legitimate Claim,			(8) Litigated: Out of Court Settlement (DOJ)									
by Agreement		No	on-Meritorious			(9)	Other (Specia	fy)					
f. AMOUNT PAID	g. NUMBER OF CL	AIMS FOR THIS INCIDENT h. NUMBER O				F PRACTITIONERS ON WHOSE BEHALF PAYMENT							
l .	1 -			- 1	WAS MADE								

15. PROFESSIONAL REVIEW ASSESSMENT BY MEDICAL	TREA	TMENT FAC								
a. ATTRIBUTION OF CAUSE (X all that apply) b. EVALUATION OF CARE (X one)										
(1) Facility or Equipment (2) Physician (3) Personnel other (1) Met (2) Not Met										
(4) Management (5) System than Physician (3) Indeterminate										
c. IDENTIFY LOCATION OF CARE (X one)										
(1) Ambulatory (2) Inpatient (3) Dental (4) Emergency (5) Other (Specify) Clinic Service										
d. INJURY SEVERITY (X one)	T _{a 1}		ATION (X one)							
(1) None (2) Some (3) Death	-	(1) Temp		manent (3)) Cannot Predict/	Indetermined				
16. ASSESSMENT		(1) 10.11-	orary	113-	Camillottiful	Jiide terriii				
		V 272)	(1) 840+	(2) Not Met	1 1/3) Inc	leterminate				
a. AFIP REQUIRED? YES NO (Evaluation of	Care	. X one)	(1) Met	(2) NOCIVIEC	1 1(3) 1110	leterminate				
b. OTHER ASSESSMENTS			T	T						
(1) UCA or Name		Į	(1) Met	(2) Not Met	[(3) Inc	leterminate				
			Lavas		(2)					
(2) UCA or Name			(1) Met	(2) Not Met	[(3) Inc	determinate				
(3) UCA or Name			(1) Met	(2) Not Met	(3) Ind	determinate				
(4) UCA or Name			(1) Met	(3) Ind	determinate					
c. FINAL OTSG DETERMINATION ACT OR OMISSION C	ODE(S) (Refer to			d. CLINICAL SE					
(1) Primary Act or Omission Code			(4) Additional Act o	(1) Primary						
(2) Additional Act or Omission Code			(5) Additional Act o			(2) Secondary				
(3) Additional Act or Omission Code			(6) Additional Act o	or Omission Code		(3) Tertiary				
17. STANDARD OF CARE (OTSG DETERMINATION)		MET	18. NPDB REPORTE	D		YES				
(X one)		NOT MET				NO				
19. REMARKS .										

REPORTING REQUIREMENTS

- 1. Risk managers shall be aware of specialized reporting requirements to alert higher authorities of particular types of incidents. Normally, the MTF and DTF CO, XO, Director for Administration, staff judge advocate, and RM will carefully coordinate their actions to identify known facts and circumstances once it is determined a requirement exists to make a report per Navy-wide mandate.
- 2. Reference (h) pertains to matters of "high Navy interest," including events that may result in significant media and political inquiries. Included in OPREP-3 NAVY BLUE reports are incidents involving death, serious injury, or illness in which the adequacy of medical care is reasonably an issue (see reference (h), section X, paragraph 1t). Reference (i) deals with mishap reports. NAVADMIN and NAVOP messages also designate when reports should be made to higher authorities for "special interest" issues.
- 3. MTFs and DTFs should make their immediate line commander and MED-36 aware of such incidents before making a Navy-wide report.
- 4. Verbal reports are encouraged when a medical command becomes aware of the possibility of a significant medical-legal incident. Such reports are not meant to be micromanagement, but rather to ensure legal and medical assistance is available at the earliest opportunity.
- 5. The following suggested outline is provided for guidance:
 - a. Nature of Incident
- (1) Allegations of criminal or professional misconduct; alleged significant medical malpractice; or loss of Government property.
 - (2) Names and military or civilian status of any victims.
- (3) Names and military or civilian status of involved MTF or DTF personnel.
- b. Whether any media or congressional interest is anticipated.
- c. If under investigation: JAGMAN, Naval Criminal Investigative Service, or master at arms status and estimated completion.
 - d. MTF or DTF point of contact.

REFERENCES

American Society for Healthcare Risk Management of the American Hospital Association. <u>Risk Management Self Assessment Manual</u>. American Hospital Association, 1991.

American Medical Association Patient Safety/Risk Management Subcommittee. Risk Management Principles and Commentaries for the Medical Office. Chicago: AMA, 1990.

American Society for Health Care Risk Management. Risk Management Pearls for Physicians. Chicago: American Hospital Association, 1991.

Campion, Francis X., MD, <u>Grand Rounds on Medical Malpractice</u>. The Risk Management Foundation of the Harvard Medical Institutions, Inc., 1990.

Gallagher, P., and Simonsen, S., <u>Telephone Nursing Practice</u>. Nursing Week, February 1993.

Harpster, L.M., J.D., and Veach, M.S., eds., <u>Risk Management</u> <u>Handbook for Health Care Facilities</u>. American Society for Health-care Risk Management of the AHA. American Hospital Publishing, Inc., 1990.

Illinois State Medical Inter-Insurance Exchange Managing Your Risk/In the Office/At the Hospital. Chicago, Illinois 60602.

The Journal of Legal Medicine, The American College of Legal Medicine, published quarterly by Hemisphere Publishing Corp., 1101 Vermont Ave., N.W., Suite 200, Washington, DC 20005-3521, (202) 289-2174.

Monagle, John F., et al., <u>Medical Ethics</u>, <u>A Guide for Health Professionals</u>. Maryland: Aspen Publishers Inc., 1988.

Richards, E.P, and Rathbun, K. C., <u>Medical Risk Management</u>. Maryland: Aspen Publishers., 1983.

Rowland, Howard S., et al., <u>Hospital Risk Management, Forms</u>
<u>Checklists & Guidelines</u>. Maryland: Aspen Publishers, Inc., 1990.

Youngberg, Barbara J., <u>Essentials of Hospital Risk Management</u>. Maryland: Aspen Publishers, Inc., 1990.

Youngberg, B., ed., <u>Medical-Legal Survival: A Risk Management Guide for Physicians</u>. Oakbrook, IL: University Hospital Consortium, 1991.

Youngberg, Barbara J., <u>Managing The Risk Of Managed Care</u>. Maryland: Aspen Publishers, Inc., 1996.

RESOURCES

American Hospital Association One North Franklin Chicago, IL 60606 Telephone: (312) 422-3000

American Society for Healthcare Risk Management (ASHRM) One North Franklin Chicago, IL 60606

Telephone: (312) 422-3980 Telefax: (312) 422-3580

ASHRM offers 2-day risk management modules which can be used towards risk management certification. There are a total of five modules, each awards 13.25 contact hours. The annual ASHRM conference awards approximately 26 contact hours of continuing risk management education.

Legal Medicine Open File is a publication of the Armed Forces Institute of Pathology and awards one continuing medical education (CME) in risk management for reading the text and answering a brief series of questions.

MedRisk offers continuing education and risk management services for health care professionals. A variety of CME packages are available. MedRisk, 2500 City West Blvd., Suite 225, Houston, TX 77042, (713) 789-3375.

National Business Coalition on Health

1015 18th Street, N.W.

Suite 450

Washington, DC 20036

Telephone: (202) 775-9300 Telefax: (202) 775-1569

OASD (Health Affairs)

1200 Defense Pentagon

Room 3E336

Washington, DC 20301-1200

Telephone: (703) 695-3360 Telefax: (703) 693-2390

Office of Disease Prevention/Health Promotion

U.S. Department of Health and Human Services

Humphrey Building, Suite 738G

200 Independence Ave., S.W.

Washington, DC 20201

Telephone: (202) 401-0735 Telefax: (202) 205-9478

Veterans Health Administration

Department of Veterans Affairs

801 Vermont Avenue, N.W.

Washington, DC 20420

Telephone: (202) 273-5781 Telefax: (202) 273-5787

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Contact your local State RM society for local classes and certification programs. Points of contact listed below.

AMERICAN SOCIETY FOR HEALTHCARE RM AFFILIATED CHAPTERS

Telefax: (916) 364-1876

Association for Hospital Risk Management of New York, Inc. President/Associate Director, Risk Management Beth Israel Medical Center First Avenue at 16th Street New York, NY 10003 Telephone: (212) 420-4672

California Society for Healthcare Risk Management President-elect/Loss Control Consultant Sutter Health Risk Management 9343 Tec Center Drive P.O. Box 160066 Sacramento, CA 95816 Telephone: (916) 364-1800

Capital Area Risk Manager's Association President/Acting General Counsel DC General Hospital 19th & Massachusetts Avenue, S.E.

Washington, DC 20003

Telephone: (202) 675-5970 Telefax: (202) 675-7871

Connecticut Society for Healthcare Risk Management President-elect/Legal Counsel/Risk Manager Rockville General Hospital 31 Union Street Vernon, CT 06066

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Delaware Society for Healthcare Risk Management President/Risk Manager Kent General Hospital 640 South State Street Dover, DE 19901

Telephone: (302) 674-7405 Telefax: (302) 674-7419

Florida Society for Healthcare Risk Management President/Associate Risk Manager Holmes Regional Medical Center 1350 South Hickory Street Melbourne, FL 32901

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2500 Two Houston Center

909 Fannin Street

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Sterling, IL 61081

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Overlake Hospital Medical Center
1035 116th Avenue, N.E.
Bellevue, WA 98004
Telephone: (206) 688-5235 Telefax: (206) 688-5638

CONFIDENTIALITY REQUIREMENTS

Do not disclose such records to any person or entity except as permitted below. Testimony from any person who reviews, creates, or participates in any proceeding that reviews or creates such records may not be required or permitted, with respect to such record, proceeding, or with respect to any finding, recommendation, evaluation, opinion, or action taken by such person or body in connection with such records except as follows:

- 1. To a Federal executive agency or private organization if the record or testimony is needed for licensing, accreditation functions, or monitoring of DoD health care facilities as required by law.
- 2. To an administrative or judicial proceeding commenced by a present or former DoD health care practitioner concerning the termination, suspension, limitation, or revocation of clinical privileges of such health care practitioner.
- 3. To a governmental board, agency, or to a professional health care society or organization which needs the record or testimony to perform licensing, privileging, or monitoring of professional standards concerning any health care practitioner who is or was a member or employee of DoD.
- 4. To an institution that provides health care services and requires the record or testimony to assess the professional qualifications of a health care provider who is or was a member or employee of DoD and has applied for or been granted authority or employment to provide health care services for such institution.
- 5. To an officer, employee, or contractor of DoD who has a need for such record or testimony to perform official duties.
- 6. To a criminal or civil law enforcement agency or instrumentality charged with the protection of public health or safety, if a qualified representative of the agency makes a written request for the record or testimony for a purpose authorized by law or in an administrative or judicial proceeding commenced by such an agency, but only with respect to the subject of such proceeding.
- 7. To an administrative or judicial proceeding commenced by a criminal or civil law enforcement agency referred to in paragraph 6 of this enclosure, but only with respect to the subject of such proceedings.